

KENTUCKY STATEWIDE HUMAN TRAFFICKING TASK FORCE

2017 Annual Report



Kentucky Statewide Enhanced Collaborative Model, funded by OVC award 2016-VT-BX-KO18 and BJA award 2016-VT-BX-K007.

This document was prepared by the Kentucky Office of the Attorney General and Catholic Charities of Louisville Enhanced Collaborative Model Grantee Committee.

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Statewide Task Force Meeting

I. Introduction

The Kentucky Statewide Human Trafficking Taskforce was created by human trafficking advocates in 2013 to assist with the implementation of the Human Trafficking Victims' Rights Act (HTVRA), passed by the Kentucky General Assembly in the same year. The HTVRA created a robust legal structure to equip law enforcement with key tools to strengthen penalties for traffickers and set up a safe harbor pathway for victims to obtain relief services.

The task force is a statewide collaboration of services providers, government agencies, and law enforcement representatives working together to increase identification of human trafficking crimes, engage in proactive victim-centered investigations and prosecutions, provide comprehensive victim services, and improve data collection, training, and outreach in Kentucky communities. The collaborative efforts of the Task Force focus on both sex and labor trafficking of adults and minors of any race, ethnicity, gender, identity, sexual orientation, or nationality.

The Statewide Taskforce is co-chaired by representatives from the Kentucky Office of the Attorney General and representatives from Catholic Charities of Louisville. The Task Force, from its inception, has had strong partnerships between federal and local law enforcement and victim services providers.

In 2016, the Office of the Attorney General and Catholic Charities of Louisville were awarded funding for the first time from the Bureau of Justice Assistance and the Office for Victims of Crime to improve collaboration between federal, state, and local law enforcement, state agencies, and victim services providers.

II. Task Force Structure

The Kentucky Statewide Task Force is co-chaired by the Office of the Attorney General and Catholic Charities of Louisville.

Kentucky Office of the Attorney General

The Attorney General is uniquely equipped to lead the Statewide Task Force and provide training opportunities to its members. As the top law enforcement official, attorney, and manager of the 177 prosecutors' offices, the Attorney General's reach is unlike any other single state entity. The Office of the Attorney General houses expert attorneys, victim advocates, and investigators who can work closely together to fight human trafficking in Kentucky.

The Kentucky Office of the Attorney General acts as the primary law enforcement agency, taking the lead to provide overall direction in facilitating the changes necessary to make human trafficking a priority for law enforcement, governmental and nongovernmental organizations, and throughout Kentucky's communities. Additionally, the Kentucky Office of the Attorney General:

- Conducts proactive, victim-centered investigations of labor and sex trafficking cases involving both minor and adult victims;
- Co-facilitates Task Force Meetings;
- Provides management level support for Task Force membership and meeting attendance;
- Acts as fiscal agent for the Kentucky Statewide Enhanced Collaborative Model, as the law enforcement grantee, including providing programmatic and financial reports as required;

- Provides law enforcement and administration support as needed on a case-by-case basis;
- Identifies training needs related to human trafficking crimes within the Attorney General's Office and in the Commonwealth of Kentucky;
- Facilitates the training of local law enforcement officers and prosecutors on specialized victim-centered investigations and prosecutions related to labor and sex trafficking of both adults and minors;
- Provides guidance and support on policy and legislative matters related to human trafficking;
- Assists with community awareness activities and outreach initiatives to increase victim identification and reporting;
- Houses the human trafficking investigator and program manager funded by the enhanced collaborative model grant.

Catholic Charities of Louisville

The Human Trafficking Program at Catholic Charities was established in 2008 to increase public awareness of human trafficking in Kentucky, increase identification and service provision for victims, and increase service capacity. Catholic Charities is the only agency in Kentucky providing comprehensive case management and direct services to labor and sex trafficking survivors. Catholic Charities may provide services to any trafficking victim: male, female, or transgender; adults or children; foreign national or domestic. Agency staff assist with screening and technical assistance to individuals and organizations who request support or resources when trafficking is suspected or reported and there is a need for services. While Catholic Charities offers a variety of services and support related to human trafficking, this annual report includes information specific to the Kentucky Statewide Enhanced Collaborative Model, funded for services through the Office for Victims of Crime, in partnership with the Kentucky Office of the Attorney General.

Catholic Charities of Louisville acts as the primary victims' services provider and provides overall direction in facilitating the changes necessary to make human trafficking a priority for law enforcement, governmental and nongovernmental organizations, and throughout Kentucky's communities. Catholic Charities of Louisville also:

- Co-facilitates Task Force Meetings;
- Acts as a liaison for victims and the involved law enforcement entities when needed and requested;
- Acts as fiscal agent for the Kentucky Statewide Enhanced Collaborative Model as the victims' services grantee, including providing programmatic and financial reports as required;
- Coordinates assistance with other social service providers as needed for cases referred to the Task Force;
- Provides comprehensive services to victims of severe forms of human trafficking, both labor and sex trafficking of adults and minors;
- Provides victims of human trafficking with information about their rights and options so that victims can make informed choices;
- Facilitates the communication of victims' needs during investigation and prosecution;
- Assists with requests for development and coordination of training and provides training related to human trafficking identification, reporting and victims' services;

- Assists with community awareness activities and outreach initiatives to increase victim identification and reporting.

Primary Task Force Partners

The task force includes multiple primary partners who have entered into an MOU in which they agree to support the overall mission of the task force to identify and assist victims of human trafficking and to proactively investigate, identify, apprehend, and prosecute the perpetrators of human trafficking. In furtherance of these goals, the partner agencies are:

U.S. Attorney's Office

The U.S. Attorney's Office provides an Assistant U.S. Attorney as the primary point of contact for case investigative direction and guidance related to the prosecution of human trafficking cases and:

- Provides victim and witness services or referrals to human trafficking victims in all cases brought for prosecution through the U.S. Attorney's Office in both labor and sex trafficking cases of minor and adult victims;
- Provides an Assistant U.S. Attorney to attend Task Force meetings and to assist with Task Force related activities as appropriate.

Federal Bureau of Investigation

The Federal Bureau of Investigation provides support for Task Force membership and attendance. The FBI also:

- Provides victim and witness services or referrals to human trafficking victims in all cases being investigated by the FBI;
- Provides support to investigation and victims' services coordinated by the Task Force upon request.

Kentucky State Police

Kentucky State Police provides support for Task Force membership and attendance, as well as support to investigations and victims' services coordinated by the Task Force upon request.

Lexington Police Department

The Lexington Police Department provides support for Task Force membership, as well as support for victim and witness services or referrals to human trafficking victims in all cases investigated by the LPD. LPD also provides support to investigations and victims' services coordinated by the Task Force upon request.

Task Force Membership

The following agencies are represented on the Kentucky Statewide Human Trafficking Task Force by one or more individuals who attend quarterly meetings.

POLARIS National Human Trafficking Hotline
Cabinet for Health and Family Services

Children's Alliance
Louisville Metro Police Department
Kentucky Justice and Public Safety Cabinet/VOCA
Department for Juvenile Justice
Kentucky Department of Education
Kentucky Department of Labor
Pathways
Kentucky Equal Justice Center
Administrative Office of the Courts
CHES Solutions Group
Chase College of Law
University of Kentucky's Center on Drug and Alcohol Research
Marshall County Attorney's Office
Commonwealth Attorney's Office
Center for Women and Families
Justice and Public Safety Cabinet, Department of Criminal Justice Training
United Nations Association of the United States of America Kentucky Division
St. Joseph Healthcare, London
Fairness Campaign
University of Louisville Human Trafficking Research Initiative
Department of Homeland Security
Franklin County Human Trafficking Task Force
Department for Behavioral Health, Intellectual & Developmental Disabilities
Kentucky Association of Sexual Assault Programs
Free2Hope
The Well of Lexington
United States Attorney's Office Eastern District
United States Attorney's Office Western District
Bluegrass Rape Crisis Center
North Central District Health Department
Kentucky Travel Industry Association
Morehead State University
Western Kentucky University
Survivor's Corner, Attorney General's Survivor's Council
Department of Public Advocacy
Abney & McCarty Law Firm
Kristy Love Foundation
Lexington Human Trafficking Task Force
St. Elizabeth Healthcare
Kentucky Trucking Association
Refuge for Women
Kentucky Baptist Convention
Homeland Security Investigations
Passport Health Care

III. Mission and Vision

The mission of the Kentucky Statewide Human Trafficking Taskforce is to:

- Combat all forms of human trafficking through a statewide, multi-disciplinary approach intended to increase victim-centered investigations and successful prosecutions at the state and federal levels.
- Establish effective and cohesive collaboration between law enforcement and victim services providers.
- Provide comprehensive services to all victims of human trafficking in which the victim's wishes, safety, confidentiality, and well-being take priority in all matters and procedures.
- Create targeted outreach, awareness and training for victim advocates, prosecutors, law enforcement and the public to identify and respond to human trafficking.

The Kentucky Statewide Human Trafficking Task Force envisions:

- Collaborative planning among partner agencies in conducting proactive human trafficking investigations.
- Development of new partnerships and information sharing initiatives throughout the state on the federal, state, and local levels.
- Improvement and sustainment of investigative and intelligence gathering methods.
- Improvement of information sharing protocols with victim service providers.
- Implementation of trauma-informed victim interaction and interviewing policies.

Guiding Principles:

- Human trafficking violates a person's human rights.
- All agencies share a commitment to the victim-centered approach and respecting the rights of trafficked persons under Kentucky and federal law.
- Victims will be treated with respect, compassion, and in a culturally appropriate manner. Victims with disabilities or limited English will be provided with the appropriate accommodations, including but not limited to, interpreters (Caregivers, friends, and family members will not be used as interpreters).

IV. 2017 Bi-Monthly Meeting Review and 2018 Meeting Dates

The Kentucky Statewide Human Trafficking Task Force meets bi-monthly each year. Meetings are held at the Administrative Office of the Courts at 1001 Vandalay Drive in Frankfort from 2:00-4:00PM.

January 11th

- Kendis Paris, Truckers Against Trafficking
- Federal grant update
- Committee updates and sign-ups
- Protocol Discussion

- 2017 Human Trafficking Summit
- Legislative Updates

March 14th

- Updates from all Subcommittees
- Legislative Update
- Bureau of Justice Assistance grant update
- Update on Southeast Regional Meeting on Human Trafficking
- Update on Central Kentucky Human Trafficking Summit
- Update from POLARIS
- Case discussion and member updates

May 9th

- Subcommittee Updates
- Bureau of Justice Assistance grant update
- Presentation by Michelle Kilgore on substance abuse treatment for HT victims
- Presentation by Dr. Jennifer Middleton on YES Study
- New Business and member updates

July 11th

- Victim Services Survey (Survey Monkey)
- Overview of services from The Well of Lexington
- Grant Update
- Review of Protocol Document sections and contributing members
- Current cases
- Upcoming trainings

September 12th

- Presentation by Dr. JoAnne Sweeny, law professor at Brandeis School of Law at UofL and Co-Director of the Brandeis Human Rights Advocacy Program
- Presentation by Chris Alldredge, Louisville Jefferson County Information Consortium (LOJIC)
- Case Review
- Upcoming events
- Member Updates

November 14th

- Presentation by Don Suchy of Homeland Security on Visa and Continued Presence for Victims of Sex and Labor Trafficking-Don Suchy, Homeland Security Investigations
- Presentation by Marissa Castellanos of Catholic Charities of Louisville Bakhita Empowerment Initiative
- Upcoming trainings/conferences/events
- Member updates

December 12th-13th

Office for Victims of Crime **Human Trafficking Regional Training Forum**, Hyatt Regency, Louisville, KY

- Focus on Indiana, Kentucky, Ohio, West Virginia, and Tennessee

In 2018, the Task Force will meet on the following dates from 2:00-4:00PM at the Administrative Office of the Courts, 1001 Vandalay Drive in Frankfort.

March 13

May 15

July 17

September 25

November 13

The January 2018 meeting was held on January 11th, [National Human Trafficking Awareness Day](#), with special events that included the ribbon cutting and grand opening of a survivor drop-in center, a keynote address by Erik Bauer, the attorney who sued Backpage.com on behalf of young girls sold for sex online, and the dropping off of supplies to two local survivor houses.



V. Kentucky Statewide Task Force Plan to Address Human Trafficking: Goals And Objectives

Below is an outline of task force goals for the state of Kentucky. The goals should be viewed as our long term vision for addressing human trafficking in Kentucky. Immediately following, you will find task force objectives, which should be viewed as the current measurement of how we are working toward the goals.

Task Force Goals

Data Collection

Like many other states, Kentucky lacks comprehensive data on human trafficking. Data collection is a critical component in supporting efforts to prevent, identify, and investigate all forms of human trafficking. The Statewide Task Force has established a Data and Research Subcommittee chaired by Dr. Elizabeth Perkins of Morehead State University to establish data procedures. This includes identifying current available data on human trafficking and identifying gaps in information.

Victim-Centered Support Services

The Kentucky Statewide Task Force seeks to provide a victim-centered approach to all survivors of human trafficking. The victim-centered approach is one which seeks to minimize re-traumatization associated with the criminal justice process. This can be achieved in part by providing the support of victim advocates and services providers; empowering survivors as participants in the process; and providing survivors the opportunity to play a role in bringing their offenders to justice.

Victim-Centered Investigations and Prosecutions of Human Traffickers

The Statewide Task Force seeks to collaborate with partner agencies in conducting proactive investigations and to develop new partnerships and information sharing initiatives on the federal, state, and local levels. The Task Force seeks to continually improve investigative and intelligence gathering methods, and to continue with trauma-informed victim interaction and interviewing techniques.

Preventing Human Trafficking In Kentucky

To date, the Office of the Attorney General has engaged in outreach via Human Trafficking 101 trainings to community organizations, panel discussions, and booth displays, including daily participation in the Kentucky State Fair in Louisville. Advanced level training on investigation and prosecution techniques to law enforcement and prosecutors with further training on topics like recruitment methods and specialized identification and trauma-informed interaction with victims has been provided across the state for healthcare professionals, environmentalists, inspectors, and first responders. The Office of the Attorney General also engaged in outreach on the backside of Churchill Downs and provided training on identification and investigations to security at Keeneland in Lexington.

Other Areas of Consideration

- Increased attention to methods of coercion, particularly the intersection relationship between trafficking and opioid abuse.
- Establishment of a website for the Statewide Task Force
- 2018 Public Awareness Campaign
- Review of committees and possible establishment of a Training and Awareness Committee and a Survivor Committee.
- Completion of Statewide Task Force Protocol Document

2017 Subcommittees

- Law Enforcement
 - Chair: John Moberly, DCI Commissioner, Office of the Attorney General
- Victim Services (Adult)
 - Chair: Jami Wilson, Catholic Charities of Louisville
- Victim Services (Child)
 - Chair: Stacey Williams, Department for Juvenile Justice
- Data Collection
 - Dr. Elizabeth Perkins, Morehead State University
- Protocols
 - Mandy Otis, Office of the Attorney General



Objective 1

Establish and sustain effective task force leadership and structure to support the successful identification of victims of all forms of human trafficking; service delivery for victims; and investigation and prosecution of trafficking perpetrators.

Status

The Kentucky Statewide Task Force meets bi-monthly and the core leadership team meets monthly to discuss progress, goals, strategic planning, cases, and obstacles. Statewide Task Force meetings continue to be well attended by key agencies from across the Commonwealth, with all dates for 2018 meetings already scheduled. A Task Force Protocol Document is under development. This document is intended as a best practices guide for stakeholders across the state. This document is a collaborative approach, receiving input from several agencies involved in anti-human trafficking efforts and service delivery for victims.

Development of particular sections is led by the following individuals with help from committee members:

Child Victim Services: Stacey Williams, Department of Juvenile Justice

Adult Victim Services: Amy Nace-DeGonda, Catholic Charities of Louisville

Law Enforcement: John Moberly, Kentucky Office of the Attorney General/DCI Commissioner

Schools: Rae Burgess/Victoria Fields, Kentucky Department of Education

Data Collection: Dr. Elizabeth Perkins, Morehead State University

Healthcare: Theresa Vietor, St. Elizabeth Healthcare

General Sections/Background: Mandy Otis, Kentucky Office of the Attorney General, Task Force Coordinator

Objective 2

Increase capacity of law enforcement officers, service providers, and other stakeholders in the community to identify and respond to human trafficking victims through training and public awareness activities.

Status

In 2017, the Office of the Attorney General and Catholic Charities of Louisville conducted 80 trainings on human trafficking across the state reaching 3,448 individuals. These trainings include community organizations, law enforcement, prosecutors, first responders, social service workers, students, educators, and health care providers. The Office of the Attorney General has been working with the Department of Criminal Justice Training (DOCJT) to offer human trafficking as a standardized class to Kentucky police officers. As a result, DOCJT has added a two-hour block of instruction to the General Patrol In-Service Course. This is the largest in-service class that DOCJT offers and we expect over 600 officers to receive training. The course curriculum was developed by the state's first full time human trafficking investigator, Ricky Lynn.

In November 2017, the Office of the Attorney General in partnership with the Kentucky Travel Industry Association, released [See Something, Say Something, Save a Life](#) for use by hotels in training front line employees on the signs of human trafficking.

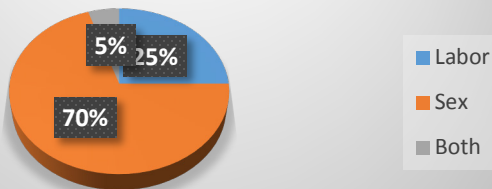
Objective 3

Conduct proactive investigations of sex and labor trafficking, increasing successful prosecutions at the state and federal level.

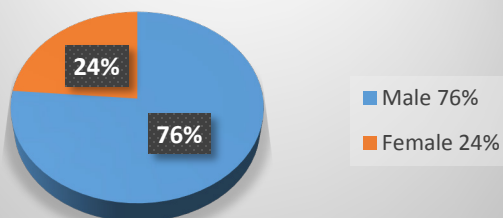
Status

The following are statistics for 2017 from the Department of Criminal Investigations, Office of the Attorney General.

Department of Criminal Investigations
2017 Human Trafficking Investigations
Total: 20

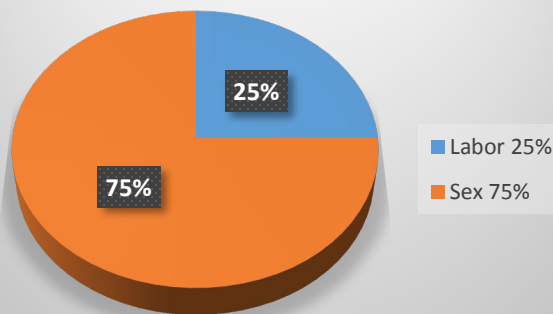


Perpetrators
Total: 38



25 perpetrators were foreign nationals. 13 were U.S. nationals. Of the perpetrators, 2 were charged with (and pled guilty to) promoting prostitution; 2 more were charged with multiple counts of human trafficking in addition to other charges. All were state level charges.

Victims
Total: 40



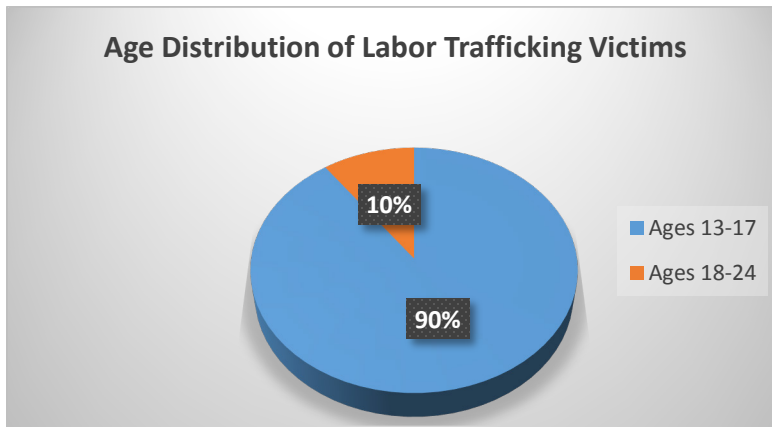
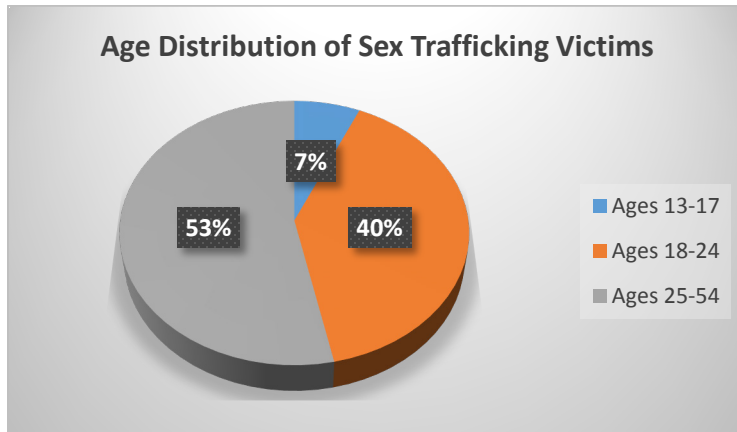
The labor trafficking victims are 100% male. The sex trafficking victims are 100% female. All victims were U.S. nationals.

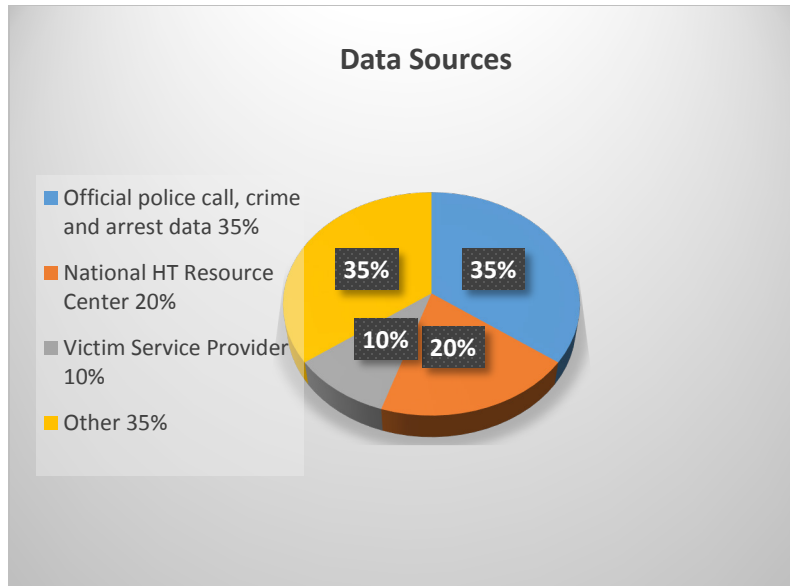
Sex Trafficking Victims

Ages 13-17: 2
Ages 18-24: 12
Ages 25-54: 16

Labor Trafficking Victims

Ages 13-17: 9
Ages 18-24: 1





“Other” indicates that the victim was receiving other services, such as assistance with substance abuse.

Objective 4

Develop plans for data collection and develop a process for sharing data with task force members. Develop and implement a plan for evaluating and investigating the effectiveness of the efforts to meet task force goals and objectives.

Status

The Data and Evaluation Subcommittee is currently working on protocols for data collection and evaluation. Dr. Elizabeth Perkins is working on a Year One Data Report and is working to determine what types of data are available and where potential gaps are.

Objective 5

Provide High-Quality Comprehensive Services for Victims of Human Trafficking.

Status

Catholic Charities is the designated service provider under the Enhanced Collaborative Model grant. As such, they employ advocates and case managers to provide technical assistance, screening, victim advocacy, direct aid, and comprehensive case management services.

Technical Assistance and Screening

In 2017, Catholic Charities responded to 116 requests for technical assistance from a variety of community partners and agencies, including requests from federal law enforcement (15), state/local law enforcement (28), non-LE federal agencies (3), non-LE state/local agencies (11), as well as mental health providers, shelters, legal providers, task forces and coalitions, victim service providers, ethnic service

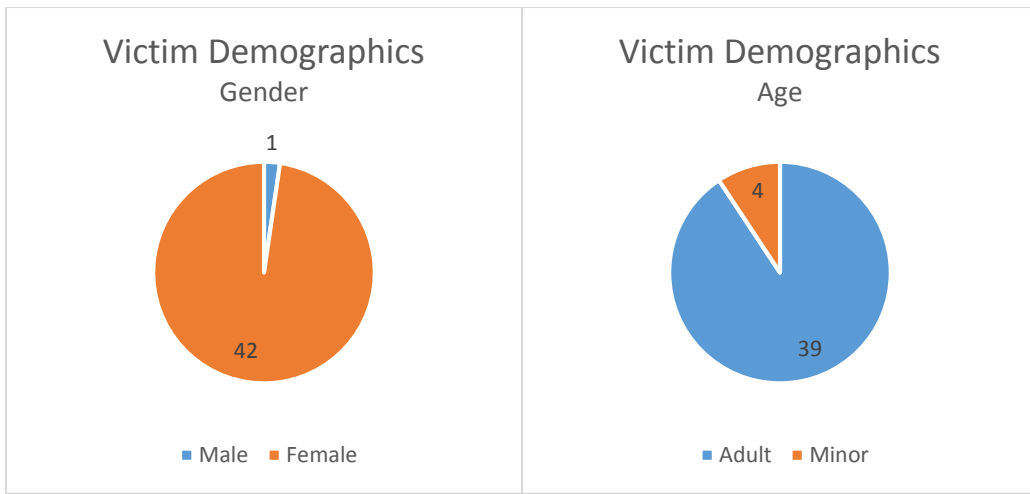
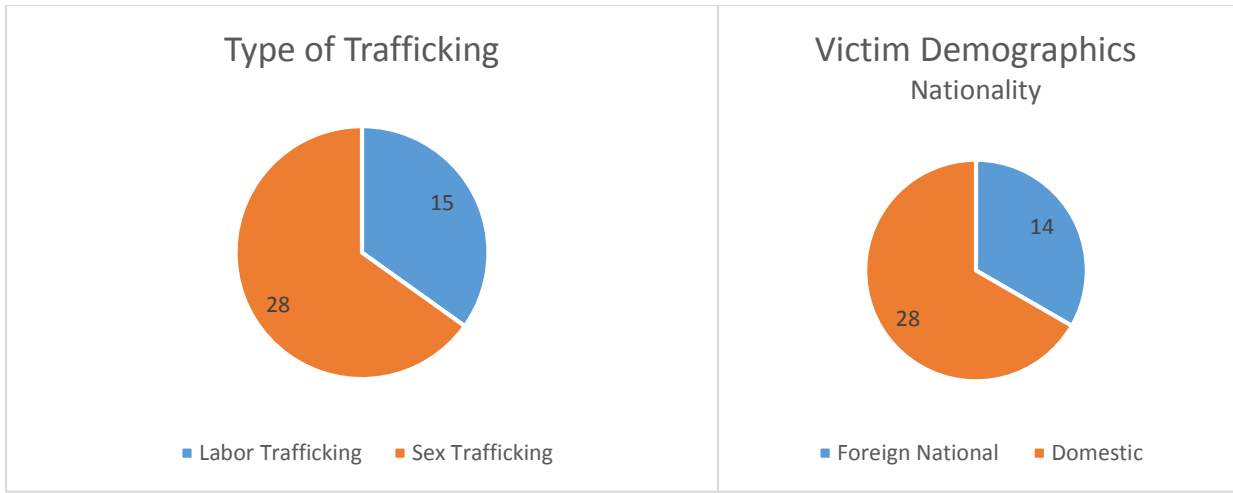
providers, and the National Human Trafficking Hotline, among others. 280 hours of technical assistance was provided as part of the 116 requests.

Catholic Charities conducted 62 screenings for human trafficking in 2017. Of the 62 screenings that were conducted, 32 were positively identified as meeting the definition of a victim of trafficking in persons, of which the majority were sex trafficking. 27 newly identified victims were served by Catholic Charities through the ECM in 2017, while a handful of individuals were referred to services through community partners or the victim chose to relocate to a program out of state. In addition to newly identified victims, 16 survivors were also provided services. The majority of victims served during 2017 were domestic, adults, female, and identified as sex trafficking cases. The one male victim served is a foreign national who was trafficked for sex.

Victim-Specific Data for Clients Served by Catholic Charities of Louisville through OVC	
Jan 1, 2017 – Dec. 31, 2017	
Foreign national victims served	14
U.S. citizen and LPR victims served	29
Total trafficking victims served	43
Service units provided	20,123

**Note: LPR stands for Legal Permanent Resident*

Total Clients Served by Catholic Charities through OVC+													
Jan 1, 2017 – Dec 31, 2017													
Trafficking Type	Foreign National						U.S. Citizen/LPR						Total
	Female		Male		Transgender		Female		Male		Transgender		
	Adult	Minor	Adult	Minor	Adult	Minor	Adult	Minor	Adult	Minor	Adult	Minor	
Labor	13	0	0	0	0	0	1	1	0	0	0	0	15
Sex	0	0	1	0	0	0	24	3	0	0	0	0	28
Sex and Labor	0	0	0	0	0	0	0	0	0	0	0	0	0
Unknown	0	0	0	0	0	0	0	0	0	0	0	0	0
Total	13	0	1	0	0	0	25	4	0	0	0	0	43



Trafficking Exploitations and Settings

The majority of clients who reported sex trafficking disclosed that the primary exploitation involved prostitution-related sex trafficking, which almost exclusively occurred in private residences or hotels. Other reported locations where sex trafficking activities occurred include the street, parking lots, and businesses such as bars, strip clubs, and offices. One individual reported being exploited for commercial sex at a school.

Labor trafficking exploitations included various types of industries or services, however the primary type of labor trafficking reported involved domestic servitude (forced domestic work in private homes). There were a smaller number of labor cases involving restaurants and commercial cleaning services or the hospitality industry. Most clients reporting labor trafficking were foreign nationals, adults, and female. The majority of foreign national victims served are from Guatemala, Honduras, India and Mexico, although in total 8 countries other than the US were reported as countries of origin, spanning 4 continents.

Sex Trafficking Exploitations	Total
Escort Service	3
Other	1
Pornography	4
Prostitution	26
Stripping/Exotic Dancing	5

Labor Trafficking Exploitations	Total
Child Care/Day Care	3
Cleaning Services/ Hotel Hospitality	5
Domestic Servitude	10
Field Labor	1
Restaurant / Food Service	2
Servile Marriage	1
Other	1

Sex Trafficking Settings	Total
Apartment Complex	5
Bar/Cantina/Club	4
Brothel	1
Hotel/Motel	19
Office	2
Other	3
Parking Lot	5
Private Home	16
Public/Private School	1
Street	5

Labor Trafficking Settings	Total
Agricultural Field/Farm	1
Hotel/Motel	2
Other	1
Private Home	11
Restaurant	2

**Clients Served by Catholic Charities through OVC
January 1, 2017 – December 31, 2017

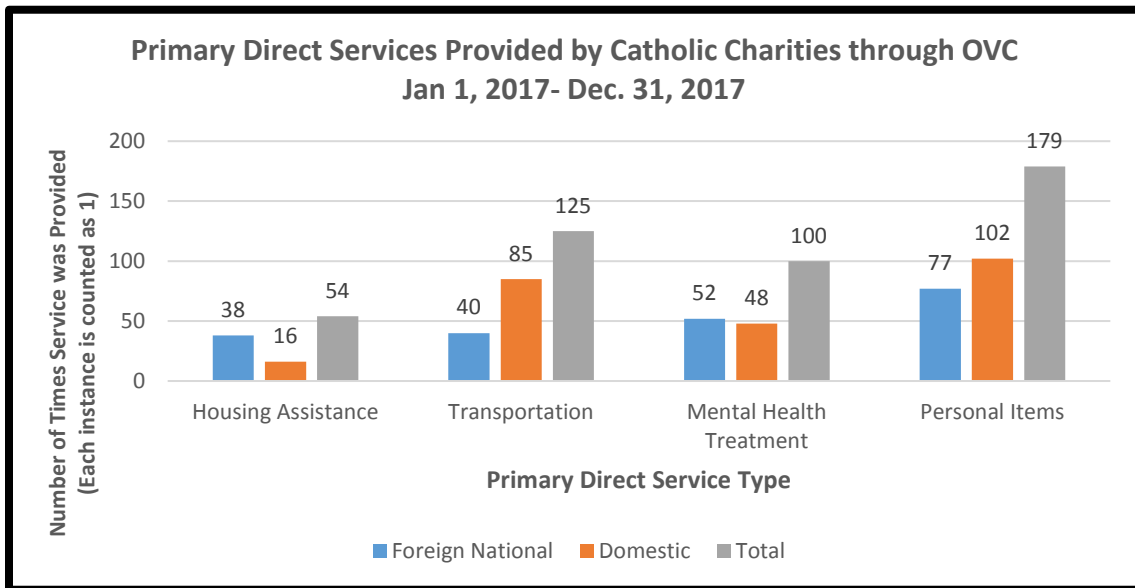
Direct Services and Case Management

Catholic Charities provides comprehensive case management and direct services to victims served as part of the Kentucky Statewide Enhanced Collaborative Model. Either while the screening process is being completed, or after a screening has been positively identified as trafficking, Catholic Charities may begin providing services internally, collaborate with community partners, or refer for services through another program, depending on the specific circumstances and self-determination of the victim.

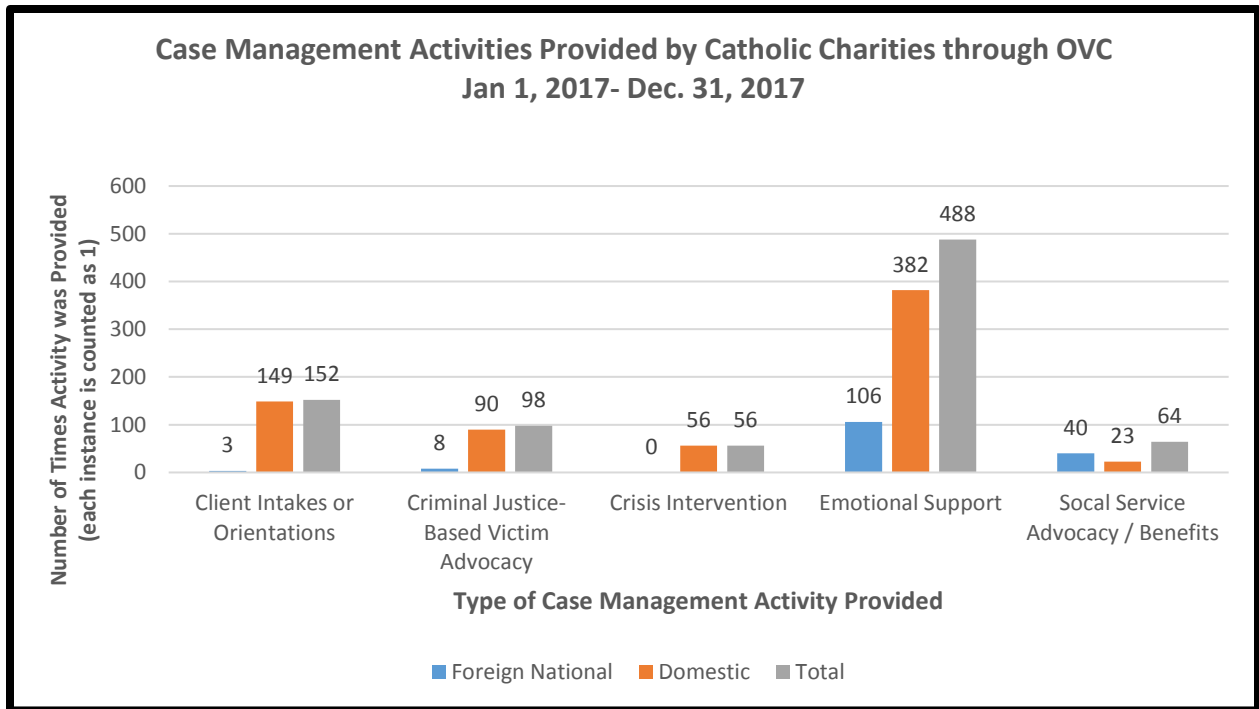
During 2017, Catholic Charities provided a total of 20,123 service units to the 43 victims served through OVC. Service units are measured differently, depending on the type of direct aid or service. Financial assistance is measured by dollar amounts provided to the client, typically for food, clothing, and personal items. A total of \$15,307 was given to these 43 clients in financial assistance. In addition to financial assistance, Catholic Charities pays for direct aid and services provided internally, or through contracts with community partners.

Service units for services are either measured by incident or by amount of time the service was provided. For example, one month of rent paid for a client, or one night of emergency housing each count as one unit of service. Other services counted by incident (number of times they occurred) include mental health services, interpreters, transportation, personal items given to clients, substance abuse treatment, and medical care. If Catholic Charities paid for a client to see an attorney for an hour, that's 4 service units of legal services, as each 15 minutes is considered one unit of service.

Direct services often include assistance with basic needs (clothing, food, and personal items such as toiletries, baby items, school supplies, etc.), emergency and transitional housing, immigration legal services, legal advocacy, assistance with medical care, and interpreter/translation services. Primary service provider partners include mental health service providers, DV/SA programs, and legal service providers.



Case management services include legal advocacy, emotional support, crisis intervention, accompanying clients to appointments, working on goals together, safety planning, and accessing benefits. Service units for ongoing case management are measured by minutes each case management activity was provided. Fifteen minutes is one service unit. During 2017, a total of 2484 units of ongoing case management were provided to clients for a total of 37,260 minutes of case management, totaling 621 hours. In addition to ongoing case management, the specific services involved in case management are recorded and documented separately, as shown by the chart below.



VI. Partnerships and Initiatives

The State of Kentucky is involved with several regional and nationwide collaborations and work groups to combat human trafficking.

National Association of Attorneys General-Human Trafficking Committee

This association provides a forum for the exchange of knowledge, expertise, and experience for the member Attorneys General. It encourages cooperation and communication across the local, state, and federal levels on legal and law enforcement issues and provides training and research to member and their staff members on a wide range of subjects. The Human Trafficking Committee seeks to investigate and promote best practices for combating human trafficking at the state level. Focus areas include law enforcement and prosecution strategies, educational outreach efforts, and alliances with partner agencies and non-governmental organizations.

Members:

Attorney General Maura Healey (MA), Co-Chair

Attorney General Sean Reyes (UT), Co-Chair

Attorney General Andy Beshear (KY)

Attorney General Chris Carr (GA)

Attorney General Cynthia H. Coffman (CO)

Attorney General Bob Ferguson (WA)

Attorney General Josh Hawley (MO)

Attorney General Mark Herring (VA)

Attorney General Adam Paul Laxalt (NV)

Attorney General Ken Paxton (TX)
 Attorney General Doug Peterson (NE)
 Attorney General Bill Schuette (MI)
 Attorney General Wayne Stenehjem (ND)
 Attorney General Alan Wilson (SC)

DHHS/ACF Region IV-Southeast Coalition of States

The US Department of Health and Human Services’ Administration of Children and Families Region IV office in Atlanta coordinates the Southeast Coalition of eight states. Representatives from each state, usually task force leads and child welfare representatives, meet four times per year with two meetings hosted by member states in person and two meetings hosted via conference call. The member states include South Carolina, North Carolina, Florida, Alabama, Georgia, Mississippi, Kentucky, and Tennessee. Kentucky leads the effort to publish Guiding Principles for Serving Victims of Human Trafficking for the coalition, and will host the 2018 meeting during the Labor Trafficking Conference in October.

National Compendium of State-Run Anti-Human Trafficking Initiatives

The National Compendium of State-Run Anti-Human Trafficking Initiatives is led by the Colorado Human Trafficking Council under the Colorado Department of Public Safety, Division of Criminal Justice, Office for Victims Programs. Kentucky is a member of the compendium. The group meets quarterly via conference call on topics specific to the efforts to end human trafficking. Currently, the National Compendium is composed of 25 member states.

Arizona	Colorado	Connecticut	Florida	Georgia	Idaho
Iowa	Kansas	Kentucky	Minnesota	Missouri	Nebraska
New Jersey	New Mexico	North Carolina	North Dakota	Ohio	Oklahoma
Oregon	South Carolina	Tennessee	Texas	Utah	Virginia
Wisconsin	National Human Trafficking Hotline		DHHS/ACF Southern States Rep		



Polaris-National Human Trafficking Hotline

The National Human Trafficking Hotline and the BeFree Textline, operated by Polaris, are the nationwide anti-human trafficking helplines serving victims and survivors of human trafficking and the anti-trafficking community in the United States.

The National Hotline is multi-modal, with phone, email, online web form, text, and chat as available methods of reporting. The hotline is available 24 hours a day, 365 days of the year, and is toll free.

Services are available in both English and Spanish. Callers can remain completely confidential if they choose. The website has free resources available which include online trainings, tools, fact sheets, posters, and a referral directory of victim service providers.

The Kentucky Office of the Attorney General and Polaris have MOU protocols in place in order to quickly respond to incidents of suspected human trafficking in Kentucky. Reports of suspected trafficking are immediately provided by phone to Kentucky State Police HQ Radio for distribution to law enforcement. This procedure was effective on November 1, 2017. (See flowchart in Appendix A)

VII. Other Data Sources

Polaris Data: Human Trafficking in Kentucky¹

The information from Polaris is based on individuals utilizing the helpline and does not represent the full scope of human trafficking in Kentucky.

Cases of Human Trafficking in Kentucky: 88

Sex: 69

Labor: 13

Sex and Labor: 2

Other/Not Specified: 4

Known Sex Trafficking Venues: 38 Cases

Hotel/Motel Based: 34.21%

Illicit Massage/Spa Business: 13.16

Residence-Based: 13.16%

Online Ad, Venue Unknown: 10.53%

Other: 7.89%

Venues Reported <3 Times: 21.05%

Known Labor Trafficking Industries: 11 Cases

Domestic Work: 36.36%

Agriculture/Farms: 27.27%

Industries Reported <3 Times: 36.36%

Known Locations of Human Trafficking

Top Reported Counties:

Jefferson County: 25

Fayette County: 9

Kenton County: 4

Campbell County: 4

Potential Victims of Trafficking in Kentucky: 107 Victims

¹ Polaris MOU State Report for Kentucky

Females: 92

Adults: 51.09%

Minors: 35.87%

Not Specified: 13.04%

Males: 15

Adults: 60%

Minors: 33.33%

Not Specified: 6.67%

Top 5 Reported Methods of Force Fraud, and Coercion Used as Means of Control

Potential Minor in Commercial Sex: 42

Physical Abuse: 21

Induces or Exploits Substance Abuse: 16

Verbal Abuse: 14

Intimate Partner: 14

Top 5 Reported Relationships between Victims and Traffickers

Family Member: 16

Intimate Partner: 13

Employer: 13

Other: 8

No Relationship: 5

*Other includes friends, acquaintances, coworkers, or with similar relationships.

Top Reported Methods of Recruitment

Familial: 16

Intimate Partner or Marriage Proposition: 14

Posing as a Benefactor: 6

Job Offer: 4

False (Promises or Fraud): 3

Top Reported Relationships between Victims and Recruiters

Family Member or Caregiver: 16

Intimate Partner: 13

Other: 8

Acquaintance: 5

Employer: 3

*Other includes various relationships to victim not otherwise captured in the dataset.

Crime in Kentucky Report, Human Trafficking, Kentucky State Police (2016)²

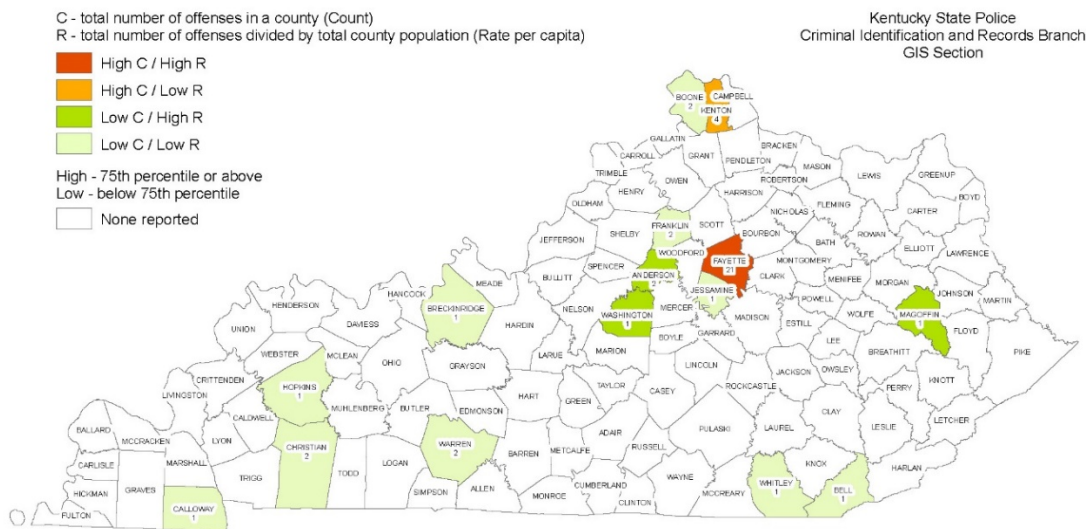
Definition: The inducement of a person to perform a commercial sex act, or labor, or services, through force, fraud, or coercion. Human Trafficking has also occurred if a person is under 18 years of age has been induced, or enticed, regardless of force fraud, or coercion, to perform a commercial sex act.

Number of Human Trafficking Offenses: 43

Cleared: 23 (53% clearance rate)

Number of Offenses by County:

Anderson: 2; Bell: 1; Boone: 2; Breckenridge: 1; Calloway: 1; Christian: 2; Fayette: 21; Franklin: 2; Hopkins: 1; Jessamine: 1; Kenton: 4; Magoffin: 1; Warren: 2; Washington: 1; Whitley: 1



Year 2016
Human Trafficking Offenses by County

*Map and data obtained from the 2016 Crime in Kentucky Report from Kentucky State Police
http://www.kentuckystatepolice.org/pdf/cik_2016.pdf

² Crime in Kentucky Report, Kentucky State Police http://www.kentuckystatepolice.org/pdf/cik_2016.pdf

Cabinet for Health and Family Services Annual Report of KY Child Victims of Human Trafficking³

In accordance with KRS 620.029(2)(b), the Cabinet for Health and Family Services (cabinet) submits the annual report outlining the cabinet's response for child victims of human trafficking following the enactment of the Human Trafficking Victims' Rights Act (Act) during the 2013 Regular Session. This report details the cabinet's efforts to implement requirements of the Act to ensure the safety of child victims, collaborate among multiple agencies during the course of investigations and response, and continue efforts to increase staff skill level to better serve victims. The report provides available statistics and data regarding the number of reports received involving an alleged child victim of human trafficking, investigative determinations, and services provided.

Kentucky Human Trafficking Child Victim Investigations

DCBS has received human trafficking reports from various sources, including law enforcement, schools, friends, neighbors, relatives, community partners, and medical personnel as well as anonymous reporters. Human trafficking investigations arose from a variety of reported scenarios, including:

- Commercial sexual exploitation in exchange for drugs, money, shelter, or something else of value;
- Victim identified as having a trafficker, buyer, or "boyfriend";
- Victims advertised for commercial sex on various social media sites, including Facebook, Twitter, backpage.com, craigslist.org and other websites;
- Victim working in a massage parlor;
- Victim working in a strip club;
- Commercially exploited runaway victims from other states; and
- Victim traveling/working with magazine, candy, or other sales.

Geographic Area

Since the inception of human trafficking reporting in Kentucky in 2013, there have been 582 reported incidents involving 697 alleged victims. During the 2016 reporting period, there were 169 reported incidents involving 208 victims consisting of three labor trafficking and 166 sex trafficking reports. In 2017, there were 217 reported incidents involving 250 victims consisting of four labor trafficking and 213 sex trafficking reports. For this report, incidents are organized by DCBS service region² and are displayed in Table 1. The majority of reports originate from the Louisville area.

Table1: Number of Incidents by DCBS Service Region

Region	2013	2014	2015 (10/1/2014-9/30/2015)	2016 (10/1/2015-9/30/2016)	2017 (10/1/2016-9/30/2017)	Totals
Jefferson	14	13	18	29	32	106
Salt River	12	3	11	19	31	76

³ Department for Community Based Services Cabinet for Health and Family Services Annual Report of Kentucky Child Victims of Human Trafficking: <http://chfs.ky.gov/NR/rdonlyres/081C5F37-870F-4EDB-B4E0-7E439244F3FB/0/HumantraffickingannualreportFINAL2017.pdf>

Cumberland	0	15	15	27	33	90
Eastern Mountain	7	6	9	21	16	59
Northeastern	2	7	10	13	14	46
Southern Bluegrass	3	4	11	17	13	48
The Lakes	0	6	13	19	13	51
Two Rivers	1	2	5	7	19	34
Northern Bluegrass	1	1	7	17	46	72
Statewide Total	40	57	99	169	217	582

Victim Demographics

While alleged victims of human trafficking range in age from infants through age 17 years, most victims are between the ages of 14 and 17 years. During the 2017 reporting period, four of the 250 alleged victims were marked as unknown due to their identities remaining unknown despite efforts made to identify the victim. Age distribution is displayed in Table 2, and gender is displayed in Table 3.

Table 2: Age of alleged trafficking victims N=697

Age of the Victim	2013	2014	2015 (10/1/2014- 9/30/2015)	2016 (10/1/2015- 9/30/2016)	2017 (10/1/2016- 9/30/2017)	Totals
Infant	3	0	0	0	0	3
1 year of age	2	0	0	0	0	2
2 years of age	2	1	1	5	3	12
3 years of age	0	1	0	4	1	6
4 years of age	1	0	0	1	2	4
5 years of age	1	1	2	3	4	11
6 years of age	0	0	0	7	3	10
7 years of age	0	0	1	4	2	7
8 years of age	1	2	0	6	3	12
9 years of age	1	3	4	6	12	26
10 years of age	0	3	1	2	9	15
11 years of age	2	4	3	3	6	18
12 years of age	2	2	2	12	12	30
13 years of age	2	4	19	18	22	65
14 years of age	5	10	16	23	37	91
15 years of age	11	9	19	33	46	118
16 years of age	4	16	22	48	45	135
17 years of age	14	17	24	30	40	125
Unable to locate/Unknown	0	0	1	3	3	7
Statewide number of alleged victims	51	73	115	208	250	697

Females are most frequently the target of human trafficking and account for 208 of the 250 alleged victims, while males account for 42 of 250 alleged victims. Gender distribution is displayed in Table 3 below.

Table 3: Gender of alleged trafficking victims N=250

Female	208 (83%)
Male	42 (17%)

Assessment Findings

All reported victims have received services through the investigative process. Community services provided to the children who are the victims in these cases include:

- Mental health and trauma counseling;
- Referrals to Catholic Charities and the Federal Bureau of Investigation for victims advocacy;
- Children's Advocacy Center services;
- Residential placement;
- Placement and custody with alternative caregivers;
- Medical evaluations as needed for immediate and ongoing services;
- Detoxification and drug treatment services;
- Language services and cultural needs;
- Legal services;
- Educational services; and
- Clothing, hygiene, and nutritional services.

For the 2017 reporting period:

- Thirteen children were placed outside of the familial home due to human trafficking allegations. Placements included foster homes, private child caring facilities, or relatives. Services were provided to the victims and families in those settings.
- In 130 cases, drugs were identified to have been provided to the victim or involved in the trafficking.
- Criminal charges were made in 14 investigations with reported charges that included human trafficking, sodomy, sexual abuse, unlawful transaction with a minor, and illegal sex act with a minor.
- Of the 250 alleged victims, 246 were American-born, and four were foreign-born.
- Of the 217 cases, 204 had prior DCBS history, and 13 did not have prior DCBS history.
- A caretaker was alleged to be the perpetrator of 139 of the 250 total alleged victims. A non-caretaker was alleged to be the perpetrator of 175 of the 250 total alleged victims. In some cases, both a caretaker and non-caretaker were listed as perpetrators in the case.

Table 4: Human trafficking investigative findings N=250

	Caretaker		Non-caretaker
Substantiated	27	Confirmed	27
Unsubstantiated	72	Not Confirmed	77
Pending	38	Pending	71
Unable to locate	2	Unable to locate	0
Total	139		175

Conclusions and Planned Efforts

DCBS representatives continue to partner with community providers to ensure that trafficking victims are receiving trauma-informed care and other supportive services to address the multiple needs of specific victims. In addition, staff from the DCBS Child Protection Branch consults with field personnel on each human trafficking investigation. Children's Advocacy Center services are obtained as necessary for trafficking cases. Law enforcement is notified of every investigation. Law enforcement was involved in 97% of the 217 cases and declined to investigate approximately 3% of the alleged human trafficking cases identified by DCBS.

Planned future efforts include:

- DCBS will continue to attend taskforce and subcommittee meetings, conduct trainings as needed, and provide technical assistance to field personnel.
- DCBS staff will continue to work with community providers in the efforts to implement new programs and services to address the needs of the victims of human trafficking.

VIII. 2017 Legislative Actions⁴

The following is a summary of legislation passed by the 2017 Kentucky General Assembly affecting human trafficking victims.

SB 236 – An ACT relating to the protection of children Generally, SB 236 provides a framework and process for background checks, both criminal and for substantiated findings of abuse and neglect, for “in home” child care providers, public and private schools and summer camp employees and volunteers. The specifics of SB 236 are outlined below:

- This bill requires the Cabinet for Health and Family Services to make the child abuse and neglect (CAN) background check request form, information on how to locate a childcare provider certified or licensed

⁴ Office of the Attorney General Office of Victim’s Advocacy 2017 Legislative Update:
https://ag.ky.gov/publications/AG%20Publications/Update-8-17_Legislative-Update-Report.pdf

by the Cabinet, and how to request a criminal background check for a childcare provider available on its website. The Cabinet shall also include on the CAN background check form a signature indicating that the individual seeking employment has consented to the background check and notify the individual on whom the background check was completed regarding the results. KRS 199.466.

- This bill permits a parent or legal guardian to request a background check of the child abuse and neglect (CAN) registry records when employing a childcare provider for his or her minor child. KRS 199.466(1).
- This bill requires that public school superintendents obtain both national and state criminal background checks and a background check of child abuse and neglect (CAN) records maintained by the Cabinet for Health and Family Services of all prospective employees including both certified and classified employees, student teachers and contractors who work on school premises during school hours and for parents who are members of the school-based decision-making council. It also permits schools to request background checks on a contractor who does not have contact with students, a volunteer or a visitor. KRS 160.380.
- This bill permits a private, parochial, or church school to conduct a background check of child abuse and neglect records maintained by the Cabinet for Health and Family Services on all prospective employees, on all certified teachers once every five years of employment and on certified individuals who were employed in another certified position in a Kentucky school within six months of the date of hire the new employer. KRS 160.151.
- This bill prohibits youth camps that receive public funding from employing or allowing the involvement of any individual who has been convicted of a criminal offense against a minor or a sex crime, who is a violent offender or has abused or neglected a child. Further, it requires youth camps to obtain both state and national criminal background checks and a background check of child abuse and neglect (CAN) records maintained by the Cabinet for Health and Family Services for any applicant, contractor, or volunteer. Documentation of required records checks is also required. Operating permits shall be immediately suspended if a youth camp is not in compliance and remain suspended until compliance is obtained. KRS 194A.382.

Any person who owns or operates a youth camp that receives public funds and who knowingly allows an individual to serve or continue to serve as an employee, contractor, or volunteer despite a conviction for a specified offense shall be guilty of a Class A misdemeanor for the first offense and a Class D felony for each subsequent offense. KRS 194A.383.

**** NOTE:** This Act does NOT become effective until July 1, 2018 except for the amendments to KRS Chapter 199 permitting a parent or legal guardian to request a background check of the child abuse and neglect (CAN) registry records when employing a childcare provider for his or her minor child.

HB 524 – An ACT relating to the prevention of human trafficking

This bill amends:

- KRS 17.500 to include the offense of promoting human trafficking involving commercial sexual activity within the definition of a “criminal offense against a victim who is a minor” for the purposes of adding those criminal offenders’ names and information to the sex offender registry list.

- KRS 156.095 to require public schools to display the National Human Trafficking Hotline, in addition to the child abuse hotline, which is required under existing law.
- KRS 176.415 to require the Department of Highways to post the hotline number of the National Human Trafficking Hotline in all rest areas.

This bill also amends the definition of “serious physical injury” to enable expanded prosecution of felony child abuse. The definition of "serious physical injury" now incorporates specific injuries inflicted upon children. For a child (12) years of age or less at the time of the injury, a serious physical injury includes but is not limited to the following:

- (a) Bruising near the eyes, or on the head, neck, or lower back overlying the kidneys;
- (b) Any bruising severe enough to cause underlying muscle damage as determined by elevated creatine kinase levels in the blood;
- (c) Any bruising or soft tissue injury to the genitals that affects the ability to urinate or defecate;
- (d) Any testicular injury sufficient to put fertility at risk;
- (e) Any burn near the eyes or involving the mouth, airway, or esophagus;
- (f) Any burn deep enough to leave scarring or dysfunction of the body;
- (g) Any burn requiring hospitalization, debridement in the operating room, IV fluids, intubation, or admission to a hospital's intensive care unit;
- (h) Rib fracture;
- (i) Scapula or sternum fractures;
- (j) Any broken bone that requires surgery;
- (k) Head injuries that result in intracranial bleeding, skull fracture, or brain injury;
- (l) A concussion that results in the child becoming limp, unresponsive, or results in seizure activity;
- (m) Abdominal injuries that indicate internal organ damage regardless of whether surgery is required;
- (n) Any injury requiring surgery;
- (o) Any injury that requires a blood transfusion; and
- (p) Any injury requiring admission to a hospital's critical care unit.

2018 Pending Legislation and Resolutions

HB 152: an act relating to the training of commercial driver's license holders in identifying and reporting human trafficking.⁵

Amend KRS 281A.010 to define "human trafficking"; amend KRS 281A.120 to require a person applying for a commercial driver's license to complete training related to identifying and reporting human trafficking; amend KRS 281A.130 to conform; amend KRS 281A.170 to require commercial driver's licenses to be issued with a wallet card that outlines the signs of human trafficking and how to report it, and includes the National Human Trafficking Hotline number; amend KRS 281A.320 and 281.755 to conform.

⁵ <http://www.lrc.ky.gov/record/18RS/HB152.htm>

HB 294/CI: an act relating to human trafficking.⁶

Amend KRS 439.3401 to include as violent offenders individuals convicted of human trafficking and promoting human trafficking; specify that individuals convicted of human trafficking or promoting human trafficking shall not be released on probation or parole until 85 percent of the sentence has been served.

HCR 93: Urge Congress to amend 18 U.S.C. sec. 1591 relating to the crime of child sex trafficking to permit the prosecution of interactive computer services which advertise sex trafficking, and to amend 47 U.S.C. sec. 230 of the Communications Decency Act to clarify that the provided civil immunity does not include criminal or civil liability for interactive computer services which carry ads offering sex with trafficking victims.⁷

HR 94: Urge Congress to amend 18 U.S.C. sec. 1591 relating to the crime of child sex trafficking to permit the prosecution of interactive computer services which advertise sex trafficking, and to amend 47 U.S.C. sec. 230 of the Communications Decency Act to clarify that the provided civil immunity does not include criminal or civil liability for interactive computer services which carry ads offering sex with trafficking victims.⁸

SR 104: Urge Congress to amend 18 U.S.C. sec. 1591 relating to the crime of child sex trafficking to permit the prosecution of interactive computer services which advertise sex trafficking, and to amend 47 U.S.C. sec. 230 of the Communications Decency Act to clarify that the provided civil immunity does not include criminal or civil liability for interactive computer services which carry ads offering sex with trafficking victims.⁹

SCR 105: Urge Congress to amend 18 U.S.C. sec. 1591 relating to the crime of child sex trafficking to permit the prosecution of interactive computer services which advertise sex trafficking, and to amend 47 U.S.C. sec. 230 of the Communications Decency Act to clarify that the provided civil immunity does not include criminal or civil liability for interactive computer services which carry ads offering sex with trafficking victims.¹⁰

⁶ <http://www.lrc.ky.gov/record/18RS/HB294.htm>

⁷ <http://www.lrc.ky.gov/record/18RS/HCR93.htm>

⁸ <http://www.lrc.ky.gov/record/18RS/HR94.htm>

⁹ <http://www.lrc.ky.gov/record/18RS/SR104.htm>

¹⁰ <http://www.lrc.ky.gov/record/18RS/SCR105.htm>



IX. Kentucky Regional Task Forces

Lexington Human Trafficking Task Force

Co-Chairs: Brittney Thomas, brittney07@icloud.com and David Mayre (AUSA- Eastern District) david.marye@usdoj.gov; Meetings bimonthly on Wednesdays, 10am-12pm at Global Lex, 1306 Versailles Road, Lexington.

Franklin County Human Trafficking Task Force

Chair: Donna Jackson, franklincountyhttf@yahoo.com; Meets at 6:30 pm the 3rd Monday of each month at the Frankfort Police Station Community room.

Shelbyville Human Trafficking Task Force

Co-Chairs: Jami Wilson, jwilson@archlou.org and Soha Saiyed, soha@sohasaiyed.com
Meetings are 12-1pm in the North Central District Health Dept bldg. conference room located at 1020 Henry Clay St. Shelbyville.

Louisville Metro Human Trafficking Task Force

Co-Chairs: Marissa Castellanos, mcastellanos@archlou.org
Dr. Jennifer Middleton, UofL Kent School of Social Work, jennifer.s.middleton@gmail.com
Thursdays (bimonthly) 12:00-1:30 YMCA Safe Place, 2400 Crittenden Drive, Louisville.

Nelson County Human Trafficking Task Force

Co-chairs: Soha Saiyed, soha@sohasaiyed.com & Amy Nace-Degonda, anacedegonda@archlou.org;
Meets the 2nd Wednesday of every month from 11:30-12:45pm, SCN Center on the Sisters of Charity of Nazareth campus in Bardstown.

Bullitt County Human Trafficking Task Force

Chair: Elissa Montoya, BCCAHT@gmail.com; 502-216-5161; Meetings are at the Ridgeway Library, in Shepherdsville the first Wednesday of every month at 2PM.

Southeast Kentucky Human Trafficking Task Force

Co-Chairs: Mollie Harris, mollieharris@sj-london.org & Magen Zawko, magenzawko@londonpd.com

2nd Friday of every month, from 10am-12pm at Joseph Hospital (London) in the Basement Conference and Training Room.

Web: <https://sekytaskforce.wordpress.com/about/what-is-human-trafficking/>

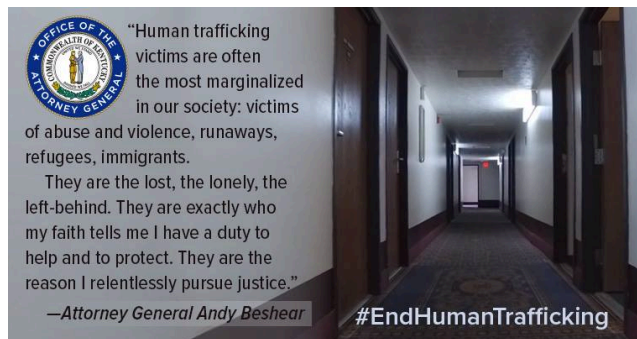
Facebook: <https://www.facebook.com/sekytaskforce/>

Northern KY Task Force-RIGHTS

Co-Chairs: Theresa Vietor, Teresa.vietor@stelizabeth.com and Sharlene Boltz, boltzs1@nku.edu. Meets at the St. Elizabeth Training and Education Center 3861 Olympic Blvd, Erlanger from 2-4 PM.

EDKY Task Force

Contacts: David Mayre, david.marye@usdoj.gov and Hydee Hawkins; This task force is primarily for law enforcement and meets quarterly at the U.S. Attorney's Office in Lexington. Meetings are from 9-11AM.



In case of emergency, dial 911
For victim assistance and resources:
The National Human Trafficking Hotline
1-888-373-7888
Text HELP or
INFO to BeFree (233733)



Appendix A: National Human Trafficking Hotline Notification Process for Kentucky

